H. R. 2708

To amend the Public Health Service Act and Employee Retirement Income Security Act of 1974 to require that group and individual health insurance coverage and group health plans provide coverage for annual screening mammography for women 40 years of age or older and for such screening and annual magnetic resonance imaging for women at high risk for breast cancer if the coverage or plans include coverage for diagnostic mammography for women 40 years of age or older.

IN THE HOUSE OF REPRESENTATIVES

June 13, 2007

Mr. Nadler (for himself, Mr. Murphy of Connecticut, Mr. Patrick J. Murphy of Pennsylvania, Mr. Higgins, Ms. Solis, Mr. Grijalva, Mr. Michaud, Mr. Rush, Mr. Scott of Georgia, Mrs. Capps, and Mr. Honda) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Education and Labor, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Public Health Service Act and Employee Retirement Income Security Act of 1974 to require that group and individual health insurance coverage and group health plans provide coverage for annual screening mammography for women 40 years of age or older and for such screening and annual magnetic resonance imaging for women at high risk for breast cancer if the coverage or plans include coverage for diagnostic mammography for women 40 years of age or older.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE; FINDINGS.
4	(a) Short Title.—This Act may be cited as the
5	"Mammogram and MRI Availability Act of 2007".
6	(b) FINDINGS.—Congress finds the following:
7	(1) An estimated 211,000 women will have been
8	diagnosed with breast cancer and an estimated
9	40,000 women will have died from breast cancer
10	during 2005.
11	(2) Breast cancer is the second leading cause of
12	death for women in the United States and is the
13	leading cause of death for women between the ages
14	of 40 and 49 in the United States
15	(3) Breast cancer death rates were reduced by
16	24 percent from 1990 to 2000.
17	(4) A study sponsored by the National Cancer
18	Institute and published on October 27, 2005, con-
19	cluded that up to 65 percent of the reduction in the
20	number of breast cancer deaths was directly attrib-
21	utable to screening mammography.
22	(5) An expert panel convened by the National
23	Institutes of Health's National Cancer Institute rec-
24	ommended on February 21, 2002, that women be-

1	tween the ages of 40 and 49 should be screened
2	every one to two years with mammography.
3	(6) The American Cancer Society recommends
4	that women over the age of 40 receive an annual
5	mammogram.
6	(7) The American Cancer Society, after review-
7	ing research since 2002, urges that women at high
8	risk for breast cancer receive annual magnetic reso-
9	nance imaging in addition to a mammogram because
10	such imaging may detect small tumors not found by
11	a mammogram.
12	SEC. 2. COVERAGE OF ANNUAL SCREENING MAMMOG
13	RAPHY UNDER GROUP HEALTH PLANS.
14	(a) Public Health Service Act Amendments.—
15	(1) Subpart 2 of part A of title XXVII of the
16	Public Health Service Act is amended by adding at
17	the end the following new section:
18	"SEC. 2707. STANDARDS RELATING TO BENEFITS FOR
19	SCREENING MAMMOGRAPHY AND MAGNETIC
20	RESONANCE IMAGING.
20 21	RESONANCE IMAGING. "(a) REQUIREMENTS FOR COVERAGE OF ANNUAL
21	
21	"(a) Requirements for Coverage of Annual
21 22	"(a) REQUIREMENTS FOR COVERAGE OF ANNUAL SCREENING MAMMOGRAPHY AND ANNUAL MAGNETIC

1	ance coverage, that provides coverage for diagnostic
2	mammography for any woman who is 40 years of
3	age or older shall provide coverage for annual
4	screening mammography for such a woman and di-
5	agnostic mammography, annual screening mammog-
6	raphy, and annual magnetic resonance imaging for
7	any high risk woman under terms and conditions
8	that are not less favorable than the terms and condi-
9	tions for coverage of diagnostic mammography for a
10	woman who is 40 years of age or older.
11	"(2) Definitions.—For purposes of this sec-
12	tion—
13	"(A) The term 'diagnostic mammography'
14	means a radiologic procedure that is medically
15	necessary for the purpose of diagnosing breast
16	cancer and includes a physician's interpretation
17	of the results of the procedure.
18	"(B) The term 'high risk woman' means a
19	woman who—
20	"(i) has a known BRCA1 or BRCA2
21	gene mutation;
22	"(ii) has a mother, father, brother,
23	sister, or child with such a gene mutation
24	and has not had genetic testing to deter-

1	mine the existence of such a gene muta-
2	tion;
3	"(iii) has a lifetime risk of breast can-
4	cer of 20 percent or greater, according to
5	risk assessment tools that are based main-
6	ly on family history;
7	"(iv) had radiation therapy to the
8	chest when the woman was between the
9	ages of 10 and 30 years of age;
10	"(v) has Li-Fraumeni syndrome,
11	Cowden syndrome, or Bannayan-Riley-
12	Ruvalcaba syndrome, or has a relative de-
13	scribed in clause (ii) who has one of such
14	syndromes; or
15	"(vi) has another predisposing condi-
16	tion, as determined by a physician, that
17	significantly increases the risk of the
18	woman contracting breast cancer.
19	"(C) The term 'screening mammography'
20	means a radiologic procedure provided to a
21	woman for the purpose of early detection of
22	breast cancer and includes a physician's inter-
23	pretation of the results of the procedure.
24	"(b) Protections.—A group health plan, and a
25	health insurance issuer offering group health insurance

- 1 coverage in connection with a group health plan, may
- 2 not—
- 3 "(1) deny coverage for annual screening mam-
- 4 mography or annual magnetic resonance imaging on
- 5 the basis that the coverage is not medically nec-
- 6 essary or on the basis that the screening mammog-
- 7 raphy or magnetic resonance imaging, respectively,
- 8 is not pursuant to a referral, consent, or rec-
- 9 ommendation by any health care provider;
- "(2) deny to a woman eligibility, or continued
- eligibility, to enroll or to renew coverage under the
- terms of the plan, solely for the purpose of avoiding
- the requirements of this section;
- "(3) provide monetary payments or rebates to
- women to encourage such women to accept less than
- the minimum protections available under this sec-
- tion;
- 18 "(4) penalize or otherwise reduce or limit the
- reimbursement of an attending provider because
- such provider provided care to an individual partici-
- 21 pant or beneficiary in accordance with this section;
- 22 or
- 23 "(5) provide incentives (monetary or otherwise)
- to an attending provider to induce such provider to

provide care to an individual participant or beneficiary in a manner inconsistent with this section.

"(c) Rules of Construction.—

- "(1) Nothing in this section shall be construed to require a woman who is a participant or beneficiary to undergo annual screening mammography or annual magnetic resonance imaging.
- "(2) This section shall not apply with respect to any group health plan, or any group health insurance coverage offered by a health insurance issuer, which does not provide benefits for diagnostic mammography.
- "(3) Nothing in this section shall be construed as preventing a group health plan or issuer from imposing deductibles, coinsurance, or other cost-sharing in relation to benefits for screening mammography or magnetic resonance imaging under the plan (or under health insurance coverage offered in connection with a group health plan), except that such coinsurance or other cost-sharing for any portion of such benefits may not be greater than such coinsurance or cost-sharing that is otherwise applicable with respect to benefits for diagnostic mammography.
- "(4) Women should (but are not required to) consult with appropriate health care practitioners

- 1 before undergoing screening mammography or mag-
- 2 netic resonance imaging, but nothing in this section
- 3 shall be construed as requiring the approval of a
- 4 health care practitioner before a woman undergoes
- 5 an annual screening mammography or annual mag-
- 6 netic resonance imaging.
- 7 "(d) Notice.—A group health plan under this part
- 8 shall comply with the notice requirement under section
- 9 714(d) of the Employee Retirement Income Security Act
- 10 of 1974 with respect to the requirements of this section
- 11 as if such section applied to such plan.
- 12 "(e) Level and Type of Reimbursements.—
- 13 Nothing in this section shall be construed to prevent a
- 14 group health plan or a health insurance issuer offering
- 15 group health insurance coverage from negotiating the level
- 16 and type of reimbursement with a provider for care pro-
- 17 vided in accordance with this section.
- 18 "(f) Preemption; Exception for Health Insur-
- 19 ANCE COVERAGE IN CERTAIN STATES.—
- 20 "(1) Screening mammography.—The re-
- 21 quirements of this section, with respect to annual
- screening mammography, shall not apply with re-
- spect to health insurance coverage for women who
- are 40 years of age or older or who are high risk
- women if there is a State law (as defined in section

- 2723(d)(1)) for a State that regulates such coverage, that requires coverage to be provided for annual screening mammography for women who are 40 years of age or older or who are high risk women (as defined in subsection (a)(2)(B)), respectively, and that provides at least the protections described in subsection (b).
 - "(2) Magnetic resonance imaging, with respect to annual magnetic resonance imaging, shall not apply with respect to health insurance coverage if there is a State law (as defined in section 2723(d)(1)) for a State that regulates such coverage, that requires coverage to be provided for annual magnetic resonance imaging for high risk women (as defined in subsection (a)(2)(B)), and that provides at least the protections described in subsection (b).
 - "(3) Construction.—Section 2723(a)(1) shall not be construed as superseding a State law described in paragraph (1) or (2).".
- 21 (2) Section 2723(c) of such Act (42 U.S.C. 300gg–23(c)) is amended by striking "section 2704" and inserting "sections 2704 and 2707".
- 24 (b) ERISA AMENDMENTS.—

1	(1) Subpart B of part 7 of subtitle B of title
2	I of the Employee Retirement Income Security Act
3	of 1974 is amended by adding at the end the fol-
4	lowing new section:
5	"SEC. 714. STANDARDS RELATING TO BENEFITS FOR
6	SCREENING MAMMOGRAPHY AND MAGNETIC
7	RESONANCE IMAGING.
8	"(a) Requirements for Coverage of Annual
9	SCREENING MAMMOGRAPHY AND ANNUAL MAGNETIC
10	RESONANCE IMAGING.—
11	"(1) In general.—A group health plan, and a
12	health insurance issuer offering group health insur-
13	ance coverage, that provides coverage for diagnostic
14	mammography for any woman who is 40 years of
15	age or older shall provide coverage for annua
16	screening mammography for such a woman and di-
17	agnostic mammography, annual screening mammog-
18	raphy, and annual magnetic resonance imaging for
19	any high risk woman under terms and conditions
20	that are not less favorable than the terms and condi-
21	tions for coverage of diagnostic mammography for a
22	woman who is 40 years of age or older.
23	"(2) Definitions.—For purposes of this sec-
24	tion—

1	"(A) The term 'diagnostic mammography'
2	means a radiologic procedure that is medically
3	necessary for the purpose of diagnosing breast
4	cancer and includes a physician's interpretation
5	of the results of the procedure.
6	"(B) The term 'high risk woman' means a
7	woman who—
8	"(i) has a known BRCA1 or BRCA2
9	gene mutation;
10	"(ii) has a mother, father, brother,
11	sister, or child with such a gene mutation
12	and has not had genetic testing to deter-
13	mine the existence of such a gene muta-
14	tion;
15	"(iii) has a lifetime risk of breast can-
16	cer of 20 percent or greater, according to
17	risk assessment tools that are based main-
18	ly on family history;
19	"(iv) had radiation therapy to the
20	chest when the woman was between the
21	ages of 10 and 30 years of age;
22	"(v) has Li-Fraumeni syndrome,
23	Cowden syndrome, or Bannayan-Riley-
24	Ruvalcaba syndrome, or has a relative de-

1	scribed in clause (ii) who has one of such
2	syndromes; or
3	"(vi) has another predisposing condi-
4	tion, as determined by a physician, that
5	significantly increases the risk of the
6	woman contracting breast cancer.
7	"(C) The term 'screening mammography'
8	means a radiologic procedure provided to a
9	woman for the purpose of early detection of
10	breast cancer and includes a physician's inter-
11	pretation of the results of the procedure.
12	"(b) Protections.—A group health plan, and a
13	health insurance issuer offering group health insurance
14	coverage in connection with a group health plan, may
15	not—
16	"(1) deny coverage described in subsection
17	(a)(1) on the basis that the coverage is not medically
18	necessary or on the basis that the screening mam-
19	mography or magnetic resonance imaging is not pur-
20	suant to a referral, consent, or recommendation by
21	any health care provider;
22	"(2) deny to a woman eligibility, or continued
23	eligibility, to enroll or to renew coverage under the
24	terms of the plan, solely for the purpose of avoiding
25	the requirements of this section;

- "(3) provide monetary payments or rebates to women to encourage such women to accept less than the minimum protections available under this section;
 - "(4) penalize or otherwise reduce or limit the reimbursement of an attending provider because such provider provided care to an individual participant or beneficiary in accordance with this section; or
 - "(5) provide incentives (monetary or otherwise) to an attending provider to induce such provider to provide care to an individual participant or beneficiary in a manner inconsistent with this section.

"(c) Rules of Construction.—

- "(1) Nothing in this section shall be construed to require a woman who is a participant or beneficiary to undergo annual screening mammography or annual magnetic resonance imaging.
- "(2) This section shall not apply with respect to any group health plan, or any group health insurance coverage offered by a health insurance issuer, which does not provide benefits for diagnostic mammography.
- "(3) Nothing in this section shall be construed as preventing a group health plan or issuer from im-

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1 posing deductibles, coinsurance, or other cost-shar-2 ing in relation to benefits for screening mammography or magnetic resonance imaging under the plan 3 (or under health insurance coverage offered in con-5 nection with a group health plan), except that such 6 coinsurance or other cost-sharing for any portion of 7 such benefits may not be greater than such coinsur-8 ance or cost-sharing that is otherwise applicable with 9 respect to benefits for diagnostic mammography.

"(4) Women should (but are not required to) consult with appropriate health care practitioners before undergoing screening mammography or magnetic resonance imaging, but nothing in this section shall be construed as requiring the approval of a health care practitioner before a woman undergoes an annual screening mammography or annual magnetic resonance imaging.

"(d) Notice Under Group Health Plan.—The imposition of the requirements of this section shall be treated as a material modification in the terms of the summary plan described in section 102(a), for purposes of assuring notice of such requirements under the plan; except that the summary description required to be provided under the last sentence of section 104(b)(1) with respect to such modification shall be provided by not later than

10

11

12

13

14

15

16

- 1 60 days after the first day of the first plan year in which
- 2 such requirements apply.
- 3 "(e) Level and Type of Reimbursements.—
- 4 Nothing in this section shall be construed to prevent a
- 5 group health plan or a health insurance issuer offering
- 6 group health insurance coverage from negotiating the level
- 7 and type of reimbursement with a provider for care pro-
- 8 vided in accordance with this section.
- 9 "(f) Preemption; Exception for Health Insur-
- 10 ANCE COVERAGE IN CERTAIN STATES.—
- 11 "(1) SCREENING MAMMOGRAPHY.—The re-
- 12 quirements of this section, with respect to annual
- screening mammography for women who are 40
- 14 years of age or older or for high risk women, shall
- not apply with respect to health insurance coverage
- if there is a State law (as defined in section
- 17 731(d)(1)) for a State that regulates such coverage,
- that requires coverage to be provided for annual
- screening mammography for women who are 40
- years of age or older or for high risk women (as de-
- 21 fined in subsection (a)(2)(B)), respectively, and that
- provides at least the protections described in sub-
- section (b).
- 24 "(2) Magnetic resonance imaging.—The re-
- 25 quirements of this section, with respect to annual

- 1 magnetic resonance imaging, shall not apply with re-
- 2 spect to health insurance coverage if there is a State
- 3 law (as defined in section 731(d)(1)) for a State
- 4 that regulates such coverage, that requires coverage
- 5 to be provided for annual magnetic resonance imag-
- 6 ing for high risk women (as defined in subsection
- 7 (a)(2)(B)), and that provides at least the protections
- 8 described in subsection (b).
- 9 "(3) Construction.—Section 731(a)(1) shall
- 10 not be construed as superseding a State law de-
- scribed in paragraph (1) or (2).".
- 12 (2) Section 731(c) of such Act (29 U.S.C.
- 13 1191(c)) is amended by striking "section 711" and
- inserting "sections 711 and 714".
- 15 (3) Section 732(a) of such Act (29 U.S.C.
- 16 1191a(a)) is amended by striking "section 711" and
- inserting "sections 711 and 714".
- 18 (4) The table of contents in section 1 of such
- Act is amended by inserting after the item relating
- to section 713 the following new item:
 - "Sec. 714. Standards relating to benefits for screening mammography and magnetic resonance imaging.".
- 21 (c) Effective Dates.—(1) Subject to paragraph
- 22 (2), the amendments made by this section shall apply with
- 23 respect to group health plans (and health insurance cov-
- 24 erage offered in connection with group health plans) for

- 1 plan years beginning on or after 1 year after the date of
- 2 the enactment of this Act.
- 3 (2)(A) In the case of a group health plan maintained
- 4 pursuant to 1 or more collective bargaining agreements
- 5 between employee representatives and 1 or more employ-
- 6 ers ratified before the date of the enactment of this Act,
- 7 the amendments made by this section shall not apply to
- 8 plan years beginning before the later of—
- 9 (i) the date on which the last collective
- bargaining agreements relating to the plan ter-
- minates (determined without regard to any ex-
- tension thereof agreed to after the date of the
- enactment of this Act); or
- (ii) 1 year after the date of the enactment
- of this Act.
- (B) For purposes of subparagraph (A)(i), any plan
- 17 amendment made pursuant to a collective bargaining
- 18 agreement relating to the plan which amends the plan
- 19 solely to conform to any requirement added by this section
- 20 shall not be treated as a termination of such collective bar-
- 21 gaining agreement.

1	SEC. 3. COVERAGE OF ANNUAL SCREENING MAMMOG
2	RAPHY AND ANNUAL MAGNETIC RESONANCE
3	IMAGING UNDER INDIVIDUAL HEALTH COV-
4	ERAGE.
5	(a) In General.—Part B of title XXVII of the Pub-
6	lic Health Service Act is amended by inserting after sec-
7	tion 2752 the following new section:
8	"SEC. 2753. STANDARDS RELATING TO BENEFITS FOR
9	SCREENING MAMMOGRAPHY AND MAGNETIC
10	RESONANCE IMAGING.
11	"(a) In General.—The provisions of section 2707
12	(other than subsections (d) and (f)) shall apply to health
13	insurance coverage offered by a health insurance issuer
14	in the individual market in the same manner as it applies
15	to health insurance coverage offered by a health insurance
16	issuer in connection with a group health plan in the small
17	or large group market.
18	"(b) Notice.—A health insurance issuer under this
19	part shall comply with the notice requirement under sec-
20	tion 714(d) of the Employee Retirement Income Security
21	Act of 1974 with respect to the requirements referred to
22	in subsection (a) as if such section applied to such issuer
23	and such issuer were a group health plan.
24	"(c) Preemption; Exception for Health Insur-
25	ANCE COVERAGE IN CERTAIN STATES.—

"(1) Annual screening mammography for women who are 40 years of age or older or for high risk women, shall not apply with respect to health insurance coverage if there is a State law (as defined in section 2723(d)(1)) for a State that regulates such coverage, that requires coverage in the individual health insurance market to be provided for annual screening mammography for women who are 40 years of age or older or for high risk women, respectively, and that provides at least the protections described in section 2707(b) (as applied under subsection (a)).

"(2) Magnetic resonance imaging, with respect to annual magnetic resonance imaging, shall not apply with respect to health insurance coverage if there is a State law (as defined in section 2723(d)(1)) for a State that regulates such coverage, that requires coverage in the individual health insurance market to be provided for annual magnetic resonance imaging for high risk women, and that provides at least the protections described in section 2707(b) (as applied under subsection (a)).

- 1 "(3) Construction.—Section 2762(a) shall
- 2 not be construed as superseding a State law de-
- 3 scribed in paragraph (1) or (2).".
- 4 (b) Conforming Amendment.—Section 2762(b)(2)
- 5 of such Act (42 U.S.C. 300gg-63(b)(2)) is amended by
- 6 striking "section 2751" and inserting "sections 2751 and
- 7 2753".
- 8 (c) Effective Date.—The amendments made by
- 9 this section shall apply with respect to health insurance
- 10 coverage offered, sold, issued, or renewed in the individual
- 11 market on or after the date that is 1 year after the date
- 12 of the enactment of this Act.

 \bigcirc